

Adult Educator Handbook of Rights and Responsibilities

What adult educators need to know about working with adults with disabilities

Written by Betty Horton and Jean Hall

University of Kansas Center for Research on Learning Division of Adult Studies

This Handbook is a component of the "Accommodating Adults with Disabilities in Adult Education Programs" Notebook, developed through a project funded by the USDE National Institute on Disability and Rehabilitation Research.

© 2005 University of Kansas Center for Research on Learning



TABLE OF CONTENTS

Introduction50	
Disability Defined51	
Legal Rights of Adults with Disabilities52	2
Accommodations54	1
Responsibilities of Adult Education Programs56	6
Sample Public Notice60)
Program Communication Checklists63	1
Program Accessibility Checklists67	7
Rights of Adult Education Programs75	5
Guidelines for Determining Program Qualifications76	ĵ
Sample Program Qualifications77	7
Sample Code of Conduct79)
Information and Resources80)
Summary of Questions and Answers82	2

Introduction



This Handbook contains information on legal definitions of disability, legal rights and responsibilities of programs and students, accommodation provision, and supplemental information and checklists for surveying program accessibility. The intended audience for use includes adult education administrators, instructors, and volunteers.

The purpose of the Handbook is to provide practical information on the legal rights and responsibilities of adult education programs and of students with disabilities related to providing and obtaining accommodations. The Handbook contains specific information about disabilities, accommodations, and legal issues. Legal definitions, citations, and explanations are presented in a user-friendly format. Quick-reference lists are provided throughout the text to summarize key points. Samples of a code of conduct, public notice sign, and detailed checklists for determining the accessibility of program communications and facilities are also included. These materials in the Handbook may be used to guide the development of new adult education programs or to evaluate existing ones.

The Handbook was developed in response to requests by adult educators for information on legal issues related to working with adults with disabilities. In developing the Handbook, project staff conducted a thorough literature and legislation review and consulted various experts on disability law. We also incorporated suggestions from our Consumer Panel, Resource Team, consultants, and national and statewide interviews and surveys.

The Handbook text should be used as a reference by adult education staff whenever questions arise concerning legal issues. The supporting materials in the handbook can be used to answer questions and guide practice in the development of self-evaluations, program qualifications, codes of conduct, and public notices. The contents of this product will benefit both educators and learners by answering legal questions and providing step by step procedures for program accessibility.

What is a disability?

The legal definition for "disability" differs in the Individuals with Disabilities Education Act (IDEA), the Rehabilitation Act of 1973, and the Americans with Disabilities Act (ADA). These differences may be attributed, in part, to the circumstances or aims of the legislation.

Within IDEA, the definition of "children with disabilities" includes school-age children with mental retardation, hearing impairments, visual impairments, serious emotional disturbance, orthopedic impairments, autism, traumatic brain injury, other health impairments, or specific learning disabilities. The aim of this legislation is to provide "free and appropriate public education" to students who need special education and related services.

The term "individual with a disability" in Section 504 of the Rehabilitation Act of 1973 is aimed at a broader population. However, this law applies only to entities receiving any type of federal funding. In Section 504, an individual with a disability is defined as any person who has a physical or mental impairment which constitutes or results in a substantial impediment to employment and who has a physical or mental impairment which substantially limits one or more of major life activities.



The definitions of disability contained in Section 504 of the Rehabilitation Act of 1973 and the Americans with Disabilities Act (ADA) are almost identical. The primary difference between these two pieces of legislation is that the aim of ADA is broader and more far-reaching because it extends non-discrimination and accommodations mandates to private institutions. Under the ADA, a person is considered disabled who (a) has a physical or mental impairment that substantially limits one or more of the major life activities of the individual; (b) has a record of such impairment; or (c) is regarded as having such an impairment (28 CFR §35.104). Adults with disabilities include persons with conditions, diseases, and infections, such as orthopedic, visual, speech, and hearing impairments; epilepsy, muscular dystrophy, multiple sclerosis; cancer; heart disease; diabetes; and infection with the Human Immunodeficiency Virus (HIV). Major life activities include the following:

- ♦ *Caring for oneself*
- ♦ *Performing manual tasks*
- ♦ Walking
- ♦ Seeing
- ♦ Hearing
- ♦ Speaking
- ♦ *Breathing*
- ♦ Learning
- ♦ Working

What are the legal rights of adults with disabilities?

If a person with a disability meets the academic and technical standards requisite to admission or participation in an adult education program, the person must be ensured equal educational opportunity. This includes:

- ♦ *Program accessibility*
- ♦ *Use of auxiliary aids and services*
- ♦ *Academic accommodations*



Several major pieces of legislation apply directly to nondiscrimination and program access for adults with disabilities. Section 504 of the Rehabilitation Act of 1973 guarantees that a person with a disability will not be discriminated against because of that handicap in any program receiving federal funds. For example, Section 504 requires that a recipient [of federal funds] to which this subpart applies shall educate, or shall provide for the education of, each qualified person with a disability in its jurisdiction with persons who are not disabled to the maximum extent appropriate to the needs of the person with a disability. A recipient shall place a person with a disability in the regular environment with the use of supplementary aids and services (34 CFR 104.34)

The Americans with Disabilities Act (ADA) expands the scope of Section 504 and addresses the availability of accommodations or auxiliary aids as well as physical access to services. Title I of the ADA prohibits discrimination in employment in all businesses and programs with 15 or more employees and requires reasonable accommodations in hiring, training, and promoting people with disabilities. Titles II and III of the ADA address access to services and employment in State and local government; require accessible public accommodations in stores, hotels, commercial operations, and recreation and cultural activities; and mandate equal access in telecommunications for individuals with hearing and/or speech impairments.

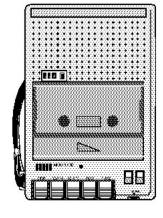
The Individuals with Disabilities Education Act (IDEA, PL 101-476) stipulates that local education agencies are responsible for identifying, assessing, and serving all students with disabilities ages 3 to 21 or the age a student leaves the public school. Two criteria must be met to establish eligibility and receive a free, appropriate public education under the Act: (a) a student must be identified as having one or more of the disabilities defined under the Act and (b) a student must require special education and related services. Unlike the ADA, IDEA is a funded mandate, and IDEA funds are sometimes available to adult education programs providing services to adults under age 22. The availability of these funds varies from state to state.

What is an accommodation?

"Accommodation" means any change to a classroom environment or task that permits a qualified student with a disability to participate in the classroom process, to perform the essential tasks of the class, or to enjoy benefits and privileges of classroom participation equal to those enjoyed by adult learners without disabilities. An accommodation is a legally mandated change that creates an equitable opportunity for task completion or environmental access. Further, an accommodation is an individually determined adjustment to a functional need. Specific accommodations can range from low-tech rubber pencil grips to high-tech voice recognition software for a computer.

An accommodation may include use of equipment or changes in environments, procedures, or attitudes:

- ♦ *Additional time to complete tasks*
- ♦ *Assistive devices*
- *♦ Adaptive tools*
- ♦ Taped, large print, or brailled text
- ♦ *Readers*
- ♦ *Taped, typed or dictated answers*
- ♦ Private work areas
- ♦ Calculators
- ♦ *Note takers*
- *♦ Repeated instructions*
- ♦ Oral or sign language interpreters
- ♦ *Modification of existing equipment*
- *♦ Written instructions*
- ♦ Changes in desk height
- ♦ Changes in lighting



A public entity is not required to take action or provide any accommodation that would result in a fundamental alteration in the nature of its service, program, or activity or in undue financial and administrative burdens. A program is permitted

When answering what impact an accommodation had on an adult learner, a state-wide sample of adult educators provided the following responses:

- Became more trusting
- Self-confidence improved
- Self-esteem improved
- Became more productive
- Became friendlier to staff
- Increased interaction with staff and other students
- Became more comfortable
- Attendance improved

to determine the essential requirements of a course. If providing an accommodation would in some way compromise those requirements, the program is not required to do so. For example, if changing the format of a test fundamentally alters its capacity to measure the skill being tested, then a format change is not required. However, the program should attempt to investigate other changes that might be possible.

In addition, a program is permitted to consider the cost of an accommodation when deciding between equivalent means of providing access. For example, if two types of software are available that magnify the text on a computer monitor for a student with a visual impairment, the program can choose to

provide the less expensive version, so long as it is equally effective.

The ADA provides guidelines for documenting a claim of undue burden or fundamental alteration. Nevertheless, claiming undue burden or fundamental alteration does not relieve a public entity of its obligation to provide accommodations for people with disabilities. If a program is not able to provide a particular modification or accommodation to ensure equal access, the program staff must take other measures, to the maximum extent possible, to ensure that it does not discriminate against individuals with disabilities in any of its services or activities.

Thus, the following are guidelines to consider in selecting an accommodation. An accommodation should:

When adult learners with disabilities from a state-wide sample were asked about their experiences with accommodations or adult education programs in general, the following comments were made:

"Use what works for me, not for someone else" when selecting an accommodation. (Most adult learners interviewed were able to identify at least one coping skill that they had developed to compensate for their disability.)

Being involved in the program gave me "more confidence in myself."

Almost all learners expressed an appreciation for being able to participate in an adult education program.

- (a) be based on documented individual needs
- (b) allow the most integrated experience possible
- (c) not compromise the essential requirements of a course or program
- (d) not pose a threat to personal or public safety
- (e) not impose undue financial or administrative burdens on the program
- (f) not be of a personal nature, e.g. personally prescribed devices such as eyeglasses, or personal services such as assistance in eating or toileting.

What are the legal responsibilities of adult education programs?

Although most adult educators are probably aware of the Americans with Disabilities Act and its overall importance, they may not be aware of some of the specific provisions within the law. In addition to the general requirements of program and facility accessibility and non-discrimination in programs, five administrative requirements in the ADA, Title II, apply to adult education programs administered through state, county, or city government:

- 1. Designate a responsible employee (ADA coordinator)
- 2. Provide public notice
- 3. Establish grievance procedure
- 4. Conduct self-evaluation
- 5. Develop transition plan

Designate a Responsible **Employee** as an ADA Coordinator

Section 35.107

This requirement applies only to entities with fifty or more employees, but includes all employees of an entity, not just the adult education program. For example, if a city administered an adult education program that employed only 5 staff members, but the city as a whole had 500 employees, the city would be required to appoint an ADA Coordinator. This person is responsible for answering inquiries about city programs, planning and coordinating compliance efforts, and receiving and investigating ADA-related grievances concerning programs, services, practices, and employment. Written notice displaying the name, office address, and telephone number of the employee(s) designated as the ADA Coordinator must be posted in each building or room where services are offered (see sample public notice).

Entities subject to 504 (i.e., that receive federal funding) with 15 or more employees are required to designate a Section 504 compliance coordinator. It would be reasonable to use the same person for ADA coordination responsibilities. This requirement means that all adult education programs have access to at least one person for questions about the ADA and accommodations.

Provide Notice of ADA Requirements

Section 35.106

This requirement applies to all public entities, regardless of size. All such entities must provide information to applicants, participants, beneficiaries, and other interested parties regarding the rights of people under Title II and how Title II applies to their particular programs, services, and activities. Methods of providing this information include, but are not limited to, publication in handbooks, manuals, pamphlets, and enrollment/application materials that are distributed to the public to describe a public entity's programs and activities. Other methods include the display of informational posters in service centers and other public places and/or the broadcast of information by television or radio. A sample notice is included on the next page. The entity must provide this information in an ongoing basis.

Public notice of ADA requirements must be made available in alternative formats to meet the diverse communication needs of persons with disabilities. Alternate formats, including large print, Braille, computer disk, and audio tape, are used to help ensure that adults with disabilities are made aware of their legal rights.

Establish a Grievance Procedure

Section 35.107

Public entities employing 50 or more people are required to establish a grievance procedure for prompt and equitable resolution of complaints concerning program accessibility, equal opportunity, supplementary aids and services, and accommodations. Obviously, this requirement becomes important when problems, such as in obtaining an accommodation, cannot be resolved at a lower level.

Conduct a Self-Evaluation

Section 35.105

All public entities, regardless of size, must conduct a self-evaluation of current services, policies, and practices to ensure that they are in compliance with the ADA. The self-evaluation must cover four areas: employment, nondiscrimination in programs and activities, communications, and program and facility accessibility. In the self-evaluation, the public entity must: a) identify any policies or practices that do not comply with Title II requirements, and b) modify policies and practices to bring them into compliance. A general self-evaluation conducted by a larger public entity, such as a city, may not specifically address areas such as program and facility accessibility as they apply to individual programs. For this reason, adult education centers are advised to conduct self-evaluations in these areas. Checklists for measuring accessibility of communications and physical facilities are included in the following pages.

Develop a Transition Plan

Section 35.150

In the event that structural changes to facilities need to be undertaken to achieve program accessibility, a public entity with 50 or more employees must develop a transition plan designating the steps necessary to complete these changes. At a minimum, the plan must perform the following: a) identify physical obstacles that limit accessibility; b) describe the methods that will be used to correct these obstacles; c) specify a schedule for the changes; and d) indicate the person(s) responsible for implementing the plan.

Sample of Public Notice

Required under Title II of the ADA

[NAME OF ADULT EDUCATION PROGRAM] does not discriminate on the basis of disability in admission to its programs, services, or activities, in access to them, in treatment of individuals with disabilities, or in any aspect of their operations. The [program] also does not discriminate on the basis of disability in its hiring or employment practices.

This notice is provided as required by Title II of the Americans with Disabilities Act of 1990 (ADA) and Section 504 of the Rehabilitation Act of 1973. Questions, complaints, or requests for additional information regarding the ADA and Section 504 may be forwarded to the designated ADA and Section 504 compliance coordinator.

Name and Title: Office Address: Phone Number (Voice/TDD): Days/Hours Available:

This notice is available from the ADA and Section 504 compliance coordinator in large print, on audio tape, and in Braille. [If additional alternative formats are available, such as computer bulletin boards, the program may state that this notice is available in additional alternative formats].

EFFECTIVE PROGRAM COMMUNICATION

In order to provide equal access to their services and avoid discrimination against people with disabilities, adult education programs are required under Title II to make auxiliary aids and services available when necessary to ensure effective communication with both students and the general public (28 CFR §35.160). Auxiliary aids and services include a wide range of services, equipment, and devices that provide effective alternate communication to people with visual, hearing or speech disabilities.

Visual Communication

Information that is communicated visually, such as printed materials or visual displays, must be made accessible to people with visual and cognitive disabilities through auxiliary aids and services. In your assessment of visual communication within your program, consider all aspects of the program, including outreach, advertising, public meetings, and communications with the general public,

applicants, and program participants. Examples include:

- ♦ brochures
- ♦ handbooks
- ◊ workbooks
- ♦ slide shows
- ♦ letters
- ◊ videotapes
- ♦ posters

Aural/Oral Communication

"Aural" information is any information that is heard, while "oral" information refers to spoken information. Programs that communicate information aurally to applicants or participants or that require a participant or applicant to use oral communication must make that information accessible to people who have hearing or speech disabilities by providing auxiliary aids and services.

In your assessment of program communications, consider communication involved in all aspects of the program, including outreach, advertising, public meetings and hearings, and communications with the general public, applicants, and program participants. Examples include:

- ♦ classroom lectures
- ♦ speakers
- ◊ video tapes
- ♦ television programs
- ♦ telephone conversations

Using the Communication Checklists



For each type of communication, check those accessible formats that your program already has available. Be sure to consider accessibility of all program communication, not just communication that occurs within the classroom (e.g., brochures, telephone conversations). If you can provide the auxiliary aid or service within your program, note this in the Provider Information column. For example, if you can provide written documents on computer diskette, indicate this. If your program does not have a certain accessible format available at this time, investigate ways of obtaining it so it will be available if needed and list the provider name and contact information in the space provided. Find out the processing time for each provider so you can inform an individual who requests an alternate format how long it will take to provide it. You may also want to check to see if your umbrella agency has standing provider contracts for obtaining any of the formats. Independent Living Centers (ILC's) and other resources listed in the Handbook are also good places to ask about possible providers.

After you have completed the checklists, inform the public (in flyers, brochures, advertisements, etc.) that you have alternate formats available. Establish procedures for timely response to requests for alternate formats. A person with a disability should not be forced to wait an inordinate period of time to receive materials in an accessible format.

Visual Communications Checklist (page 1 of 2)

Auxiliary aid or Service	Currently Available		Provider Information
large print	Yes No O O		Provider: Address: Phone #:
Braille	Yes No O O		Processing time: Provider: Address: Phone #: Processing time:
audio tape	Yes O	No O	Provider: Address: Phone #: Processing time:
readers	Yes O	No O	Provider: Address: Phone #: Processing time:
computer diskette	Yes O	No O	Provider: Address: Phone #: Processing time:
verbal descriptions	Yes O	No O	Provider: Address: Phone #: Processing time:

Visual Communications Checklist (page 2 of 2)

Auxiliary aid or Service	Currently Available		Provider Information			
computer adaptations	Yes	No	Provider:			
(e.g., enlarged text,	O	O	Address:			
voice synthesizer)			Phone #:			
			Processing time:			
pictorial signage	Yes	No	Provider:			
	O O	О	Address:			
			Phone #:			
			Processing time:			
other (list)	Yes	No	Provider:			
	0	\cap	Address:			
	J	O	Phone #:			
			Processing time:			

Aural/Oral Communications Checklist (page 1 of 2)

Auxiliary aid or Service	Currently Available		Provider Information
sign language interpreters	Yes No O O		Provider: Address: Phone #: Processing time:
notetakers	Yes No O O		Provider: Address: Phone #: Processing time:
written materials	Yes O	No O	Provider: Address: Phone #: Processing time:
TDD (Telecommunications Device for the Deaf)	Yes O	No O	Provider: Address: Phone #: Processing time:
telephone amplification	Yes O	No O	Provider: Address: Phone #: Processing time:
paper and pen	Yes O	No O	Provider: Address: Phone #: Processing time:

Aural/Oral Communication Checklist (page 2 of 2)

Auxiliary aid or Service			Provider Information		
caption decoder	Yes	No	Provider:		
	O	O	Address: Phone #:		
			Processing time:		
real-time	Yes	No	Provider:		
captioning	0 0		Address: Phone #: Processing time:		
assistive listening	Yes	No	Provider:		
devices	0	O	Address: Phone #:		
			Processing time:		
word processors	Yes	No	Provider:		
	O	O	Address: Phone #:		
			Processing time:		
other (list)	Yes	No	Provider:		
	О	O	Address: Phone #: Processing time:		

PROGRAM ACCESSIBILITY



In a broad sense, program accessibility can be considered a type of accommodation – one which makes the overall program available to learners with disabilities. For existing facilities, both Title II and 504 require that a program, when viewed in its entirety, is readily accessible to and usable by people with disabilities (28 CFR § 35.150 & 34 CFR § 104.22). By law, an adult education center must make its programs and activities accessible unless it can demonstrate that the required modifications would result in fundamental alteration of the program or undue financial and administrative burdens. Both laws require that new or altered facilities (those built or altered after January 26, 1992) are readily accessible. No fundamental alteration or undue burden limitations exist for providing accessibility in new or altered facilities, so a new or newly altered facility that is inaccessible is in violation of the law. Finally, when an adult education program leases space, the program is responsible for providing accessibility to all classes it offers there.

Title II and 504 both offer some flexibility in how accessibility requirements can be met in existing facilities by allowing either structural or nonstructural methods of compliance. Although nonstructural methods of achieving program accessibility in existing facilities are allowed, nonstructural solutions should not have the effect of segregating people with disabilities or compromising their dignity and independence. Some acceptable methods of achieving program accessibility are:

- Reassignment of services to an accessible location (e.g., to a ground floor or to another building)
- Purchase, redesign or relocation of equipment (e.g., providing work stations, modifying doorknobs, or moving computers to an accessible room)
- ♦ Assignment of aides (e.g., to retrieve a book from an inaccessible shelf or an inaccessible library).
- Structural changes (installing a ramp, widening a door, etc.)

Using the Accessibility Checklists

This checklist is provided for program staff who want to review the accessibility of their facility. It can be used to identify potential barriers and possible solutions. The checklist is based on the ADA Accessibility Guidelines (ADAAG). The checklist is not designed to be a comprehensive evaluation tool to assess compliance, but rather a starting point for evaluating overall program accessibility.

The following steps are recommended in conducting a facility survey using this checklist:

- 1. Establish a timeline for completing the survey.
- 2. Assign people to be responsible for the survey, preferably at least three. If people with disabilities can be enlisted to help, they can often identify additional barriers and/or possible solutions.
- 3. Duplicate the checklist for use in multiple classrooms, restrooms, etc.
- 4. Conduct the survey. Bring copies of the checklist, a clipboard, pencil, and a flexible tape measure. As the survey is conducted, think about the facility's accessibility from the perspective of people with physical, sensory, and cognitive disabilities.
- 5. Compile results of the survey, and prepare an action plan to correct inaccessible features as necessary.

Program Accessibility Checklists (page 1 of 6)

Questions			Possible Solutions
Accessible Approach/Parking/Ent Once they arrive at a program, people with disabe able to approach the building and enter is as anyone else. At least one route of travel to the effacility should be accessible to everyone, includiwith disabilities.			
Route of Travel			
Is a route of travel available that does not require the use of stairs?	Yes []	No []	[] Add a ramp if the route of travel is interrupted by stairs[] Add an alternative route on level ground
Is the route of travel stable, firm and slip-resistant?	Yes []	No []	ground [] Repair uneven pavement [] Fill small bumps and breaks [] Replace gravel with hard top
Is the route at least 36 inches wide?	Yes []	No []	[] Change or move landscaping, furnishings, or other features that narrow the route of travel [] Widen the route
Do curbs on the route have curb cuts?	Yes []	No []	[] Install curb cuts [] Add small ramps at curbs
Ramps Are the slopes of the ramps no greater than 1:12? (Slope is the ratio of height to length: 1:12 m for every one inch of height the ramp rises, t at least twelve inches of length along it. Thu minimum length for a ramp on a three inch would be 36".)	there is s, the	No []	[] Lengthen the ramp to decrease slope[] Reconfigure the ramp to include switchbacks
Do all ramps longer than 6 feet have handrails on both sides?	Yes	No []	[] Relocate the ramp
Are handrails sturdy, and between 30 and 38 inches high?	Yes	No []	[] Add handrails [] Adjust height of rails
Is the clear width of the ramp at least 36 inches?	Yes []	No []	[] Secure rails tightly [] Widen the ramp
Is the surface of the ramp slip-resistant?	Yes []	No []	[] Add non-slip surfacing

Program Accessibility Checklists (page 2 of 6)

Questio:	ins			Possible Solutions
Current number Required numb ADAAG require Total spaces in lot 1-25 26-50 51-75 76-100 101-150 151-200 201-300 301-400 401-500 501-1000 1000+	parking spacesr of accessible spaces er of accessible spaces ements: Minimum # of accessible spaces 1 2 3 4 5 6 7 8 9 2% of total 20+1 for each 100 over accessible spaces must be	Van accessible spaces 1 1 1 1 1 1 1 1 1 1 1 1 1 2 rer 1000 2+		 [] Reconfigure spaces to create accessible spaces 8' wide with a 5' access aisle. Two spaces may share one aisle [] Reconfigure to provide 16' wide van-accessible spaces Universal parking option: Provide accessible spaces 11' wide with a 5' access aisle. This type of space can accommodate either a car or a van.
Are spaces marl symbol of acces signs reading "V	ked with the internations is saccessible spaces into the ked with the internations is said at the saccessible at the control of the accessible part of the accessible accessible.	onal Yes re there [] a spaces?	No []	[] Install appropriate upright signs that are not obscured by a vehicle parked in the space[] Move existing signs so that they are not obscured by a vehicle parked in the space
route to the acco	essible entrance?	[]	[]	[] Add curb cuts or ramps as needed
accessible entra in place to enfor	ole spaces closest to the nce, and is a procedur rce use of accessible spaning a placard or other	e [] paces only	No []	[] Relocate accessible spaces [] Implement an enforcement policy
is a ramp or lift alternative acces Do not use a	s at the main entrance also available, or is ar ssible entrance available service entrance as the a ess there is no other opti	n [] ble? accessible	No []	[] If it is not possible to make the main entrance accessible, create a dignified alternate accessible entrance
Do all inaccessil	ble entrances have a sincetion of the nearest nce?		No []	[] Install signs before the inaccessible entrance so that people do not have to retrace the approach

Program Accessibility Checklists (page 3 of 6)

Questions			Possible Solutions
Entrance (continued)	Yes	No	
Are doormats 1/2 " high or less, and	[]	[]	[] Replace or remove mats
securely installed to prevent tripping?			[] Secure mats at edges
32"			
Doors	Yes	No	
Does the entrance door have at least 32	[]	[]	[] Widen the door
inches of clear opening (for a double door,			[] Install off-set (swing-clear) hinges
at least one 32-inch leaf)?			
Is at least 18 inches of clear wall space	Yes	No	
available on the pull side of the door,	[]	[]	[] Remove or relocate furnishings or
next to the handle?			other obstructions
A person using a wheelchair or crutches needs			[] Move door
this space to get close enough to the door to open it.			
Is the threshold level less than 1/4" high	Yes	No	
or beveled, up to 1/2" high?	[]	[]	[] If the threshold is $3/4''$ or higher,
			remove it; otherwise, add a bevel
Is the door handle no higher than 48 inches	Yes	No	
and operable with a closed fist (the door	[]	[]	[] Replace inaccessible knob with a
should be openable by someone with limited			lever handle
upper body strength and/or hand control)?			[] Retrofit existing knob with an add-
			on lever extension
Access to Programs/Services Ideally, the layout of the building should allow pedisabilities to obtain materials or services without All inside doors should conform to the requirement under "doors" in the previous section.	assist	ance.	*
Movement within the building	V	Ma	
Is the route of travel to all public spaces at least 36 inches wide?	Yes	No []	[] Move furnishings such as tables,
	. 1	. 1	chairs, display racks, vending
			machines, and counters to make
Is a E fact similar on T sharped are a service 11-11-1	V = -	No	more room
Is a 5 foot circle or T-shaped space available along the route of travel for a person using a	Yes	No []	[] Rearrange furnishings, displays,
wheelchair to reverse direction?	гл	ГЛ	and/or equipment

Program Accessibility Checklists (page 4 of 6)

Questions			Possible Solutions
Rooms & Spaces Are all aisles and pathways to materials and services at least 36 inches wide?	Yes []	[]	[] Rearrange furnishings and fixtures to clear aisles
Is carpeting low-pile, tightly woven, and securely attached along edges?	Yes []	No []	[] Secure edges of carpet on all sides [] Replace carpeting
In routes through public areas, are all obstacles cane-detectable (located within 27 inches of the floor or higher than 80 inches, or protruding less than 4 inches from the wall)?	Yes []	No []	[] Remove obstacles [] Install furnishings, planters, or other cane-detectable barriers below obstacles
Do signs designating restrooms, exit doors, and room numbers comply with the appropriate standards for tactile signage?	Yes []	No []	[] Letters and numerals should be raised 1/32 of an inch, upper case, sans serif, accompanied with Grade 2 Braille
Seats, Tables & Counters Are the tops of tables or counters between 28 and 34 inches high?	Yes	No []	[] Adjust surface level
Are knee spaces at accessible tables at least 27 inches high, 30 inches wide, and 19 inches deep?	Yes	No []	[] Replace or adjust tables
Elevators			
Are both visible and audible door opening	Yes	No	
closing and floor indicators in place?	[]	[]	[] Install visible and/or audible signals
Are the call buttons in the hallway no	Yes	No	
higher than 42 inches?	[]	[]	[] Lower call buttons [] Provide a permanently attached
Do the controls outside and inside the cab	Yes	No	reach stick
have raised and Braille lettering?	[]	[]	[] Install raised lettering and/or Braille next to buttons
Is a sign in place on the jamb at each floor	Yes	No	
identifying the floor in raised and Braille letters?	[]	[]	[] Install tactile signs to identify floor numbers, at a height of 60 inches from the floor.
If an emergency intercom is provided, is it	Yes	No	
usable without voice communication?	[]	[]	[] Modify communication system
Is the emergency intercom identified by	Yes	No	
Braille and raised lettering?	[]	[]	Add tactile identification
Adapted from Adaptive Environments (1992)			

Program Accessibility Checklists (page 5 of 6)

Questions	Possible Solutions		
Rest Rooms When restrooms are open to the public, they shou accessible to people with disabilities. Doors to accrestrooms should meet the requirements listed un above, including having tactile signage.	青車		
Lavatories Does one lavatory have a 30-inch-wide by 48-inch-deep clear space in front?	Yes	No []	[] Replace or alter existing lavatory
Is the lavatory rim no higher than 34 inches?	Yes	No []	[] Adjust or replace lavatory
Can the faucet be operated with one closed fist?	Yes	No []	[] Replace faucet handles with paddle type
Are hot water lines and drains wrapped?	Yes	No []	[] Wrap pipes with insulating material
Is the mirror mounted with the bottom edge of the reflecting surface no more than 40" above the floor?	Yes	No []	[] Lower the existing mirror or add another
Are soap, towel and other dispensers, and hand dryers, 48" or lower for a front approach, or 54" or lower for a side approach?	Yes	No []	[] Lower existing dispensers [] Provide additional, accessible dispensers
Stalls Is a wheelchair-accessible stall that has an area of at least 5 feet by 5 feet, clear of the door swing, available OR is a stall available that is less accessible but that provides greater access than a typical stall (either 36"X 69" or 48"X 69")?	Yes	No []	[] Move partitions [] Reverse the door swing
In the accessible stall, are grab bars in place behind and on the side wall nearest to the toilet, 33-36" above the floor?	Yes	No []	[] Add or adjust grab bars
Is the toilet seat 17 to 19 inches high?	Yes	No []	[] Add a raised seat
Is the toilet paper height 19 inches to the center of the roll?	Yes	No []	[] Move toilet paper dispenser

Program Accessibility Checklists (page 6 of 6)

Questions	Possible Solutions		
Additional Access When amenities such as drinking fountains or putelephones are provided to the general public, the also be accessible to people with disabilities.			
Drinking Fountains Is at least one fountain available with clear floor space of at least 30 by 48 inches in front?	Yes	No []	[] Rearrange furniture to create more floor space
Does that fountain have its spout no higher than 36" above the ground?	Yes	No []	[] Provide cup dispensers for fountains with spouts that are too high[] Provide accessible water cooler
Are controls mounted on the front or near the front edge, and operable with one closed fist?	Yes	No []	[] Replace controls
Telephones If pay or public phones are provided, is clear floor space of at least 30 by 48 inches available in front of at least one?	Yes	No []	[] Move furnishings [] Replace booth with open station
Is the highest operable part of the phone no higher than 48 inches (54 inches if a side approach is possible)?	Yes	No []	[] Lower telephone
Is the phone hearing-aid compatible?	Yes	No []	[] Contact phone company to replace with hearing-aid compatible phone
Does the phone have volume control?	Yes	No []	[] Contact the phone company to add volume control
Emergency Egress Do all alarms have both flashing lights and audible signals?	Yes	No []	[] Install visible and audible alarms
Adapted from Adaptive Environments (1992)			

What are the legal rights of adult education programs?

Adult education program staff may be concerned whether a student with a disability can meet the prerequisite academic and technical standards of a course of study or program, and whether the student can perform the essential tasks of the course or program with reasonable academic adjustments and auxiliary aids. A qualified individual with a disability is defined in Section 35.104 of the ADA as "...an individual with a disability who, with or without reasonable modifications to rules, policies, or practices, the removal of architectural, communication, or transportation barriers, or the provision of auxiliary aids and services, meets the essential eligibility requirements for the receipt of services or the participation in programs or activities provided by a public entity."

Scott (1990) recommends a set of practical guidelines for consideration of whether a prospective student or applicant is qualified. We have also drafted a sample list of program qualifications for adaptation by individual programs. These documents are included in the following pages.

Programs can also establish reasonable codes of conduct which prohibit disruptive or other inappropriate behaviors as long as they do not screen out or tend to screen out people with disabilities (a sample version is provided). Neutral rules, such as legitimate safety concerns, are permitted even when the effect is to screen out people with disabilities (28 CFR §35.130(b)(8)). A fear of disruptive behavior based on presumptions or stereotypes about a given disability is not sufficient, however, to exclude an individual with a disability from a program. Educators should make it clear to all of their students what types of conduct are not acceptable, and work with students, when possible, to modify unacceptable behaviors.

Guidelines for Establishing Whether a Student is Qualified for a Program of Study Adapted from Scott (1990)

In determining the requirements and standards for each class, teachers and administrators might ask themselves the following questions:

Course

- a. What academic skills must be demonstrated?
- b. What percentage of subject area knowledge must be mastered?
- c. What specific knowledge, principles, or concepts must be mastered?

Instructional Methods

- a What methods of instruction are non-negotiable?
- b. Why aren't they negotiable? (For example, auditory presentation of musical compositions may be deemed absolutely necessary in a music appreciation class because of the designated nature and purpose of the course).

Assessment

- a. What methods of assessing outcome variables are absolutely necessary?
- b. Why are they necessary? (For example, a nursing student's proficiency in starting an IV must be assessed by physical performance because of skill development required by the major and/or licensing requirements.)

Performance

What are acceptable levels of performance on these measures? (For example, 100% of program competencies must be demonstrated; 85% of exam questions must be answered or performed correctly.)

Student Variables

- a. What preexisting abilities or skills must all participating students possess?
- b. Is there a minimal level of proficiency in these abilities?
- c. Does the ability or skill necessarily need to be performed in a prescribed manner?
- d. Does the student understand the essential purpose of the course and any subsequent restrictions on accommodating methods of instruction or means of evaluation?
- e. Can the student meet all essential requirements in spite of his or her disability when given reasonable accommodation?
- f. Will accommodating individual needs pose a risk to personal or public safety?

Sample Qualifications for Program **Participation**

1. Ability to learn and retain new information

Our staff work with learners to help them achieve their curricular and vocational goals. Enrollees must demonstrate within six weeks of starting classes that they are able to benefit in a measurable way from participation.

2. Ability to abide by Code of Conduct (see page 79)

Learning is a purposeful activity and more difficult for some participants than others. The Code of Conduct helps all learners benefit from their study time. Therefore, enrollees in the program are expected and required to abide by the attached Code of Conduct. Violation of the Code will result in dismissal from the program.

3. Ability to be responsible for maintaining a daily class activity record

One way in which progress towards goals is measured is through a daily activity record. Each enrollee in the program has an assignment record and is responsible for updating it daily so that progress can be monitored.

4. Ability to complete daily assignments with or without accommodation

Enrollees in the program must be able to complete assignments with or without accommodation. Examples of accommodations include tape recorders, large print materials, time extensions, and calculators. Accommodations that pose a risk to personal or public safety are not allowed.

5. Ability to remain in the classroom without constant supervision by staff

Enrollees in the program are expected to remain in the classroom during class periods except during regularly scheduled breaks or as pre-arranged with the instructor. Staff need to be notified in advance if auxiliary aids or services are requested.

6. Ability to understand the essential purpose of the program

Our program is designed for persons who can understand instruction and use it to pursue educational goals. Persons enrolling in the program should be able to understand this purpose, have an appropriate goal to pursue, and participate in the curricular choices and instructional activities.

All persons who enter the program complete an assessment to determine their current educational needs and aptitudes. Initial enrollment in the program does not imply that a student will continue to be eligible.

Sample Code of Conduct

Learning Center Code of Conduct

For everyone to be able to learn well, the Learning Center asks you to please follow these rules:

- 1. Be honest; don't cheat
- 2. Do not abuse physically or verbally, threaten, hit or mistreat any person
- 3. Be courteous to and respectful to the staff and students and do not disrupt the class
- 4. Do not steal, vandalize, deface or damage property of the college, college employees or fellow students
- 5. Do not use, sell, possess, distribute or be under the influence of or in association with narcotics, drugs or alcohol
- 6. Do not smoke or chew tobacco while in the building
- 7. Follow the directions of learning center staff performing their duties

Failure to follow the Learning Center Code of Conduct will result in dismissal.

STUDENT SIGNATURE	DATE

Information and Resources



Compliance and resource information for states, communities, employers, and individuals with disabilities is available through several Federal agencies and programs. These include the Civil Rights Division of the Department of Justice, the Department of Transportation, the President's Committee on Employment of People with Disabilities, the Equal Employment Opportunities Commission, the Architectural and Transportation Barriers Compliance Board, and the National Institute on Disability and Rehabilitation Research (NIDRR). Specific references and resources are listed below.

References

Adaptive Environments Center, Inc. (1992). <u>ADA Title II</u> Action Guide for State and Local Governments.

Equal Employment Opportunity Commission and U.S. Department of Justice (1991). <u>Americans With Disabilities Act</u> Handbook.

Scott, S. S. (1994). Determining reasonable academic adjustments for college students with learning disabilities. <u>Journal of Learning Disabilities</u>, 27, 403-412.

Scott, S. S. (1990). Coming to terms with the "otherwise qualified" student with a learning disability. <u>Journal of Learning Disabilities</u>, 23, 398-405.

U.S. Department of Education, Office for Civil Rights (1995). <u>Compliance with the Americans with Disabilities</u>
<u>Act: A Self-Evaluation Guide for Public Elementary and Secondary Schools.</u>

Resources

(for a more complete listing, see the Compendium of Materials and Resources)

ADA&T Technical Assistance Centers. Ten of these centers are located throughout the country to provide information on the ADA. To get the telephone number for the center nearest you, call 1-800-949-4232 or ataccess.org.

Disability Rights Education and Defense Fund (DREDF). This is a legal resource center providing technical assistance on disability laws. (510) 644-2555 (Voice/TTY) or dredf.org.

Independent Living Centers(ILC's). More than 200 ILC's are located nationwide. They are community-based service and advocacy programs run by people with disabilities and are a good source of local information and assistance on issues related to the ADA. ILC staff can often provide assistance in conducting accessibility surveys of a facility. To find the ILC closest to you, check your phone book, or call Independent Living Research Utilization (ILRU) at (713) 520-0232 (Voice/ TTY) ilru.org/jump1.htm.

U.S. Department of Justice ADA Information Line provides technical assistance in understanding responsibilities of programs under Title II of the ADA. 1-800-514-0301 or www.usdoj.gov/crt/ada/adahoml.htm.

ADA National Access for Public Schools Project provides information on the ADA specifically geared toward educational programs.1-800-893-1225 ext. 28 (Voice/TTY) or www.adaprenv.org/schools.

Summary of Questions and Answers about Rights and Responsibilities

Question	Answer
What is a disability?	A disability means a physical or mental impairment that substantially limits one or more major life activities: \$\(\phi\) caring for oneself \$\(\phi\) walking \$\(\phi\) seeing \$\(\phi\) hearing \$\(\phi\) speaking \$\(\phi\) breathing \$\(\phi\) learning \$\(\phi\) working
What are the legal rights of adult learners with disabilities?	Legal rights of adult learners with disabilities include: \$\rightarrow \text{program accessibility}\$ \$\rightarrow \text{non-discrimination/equal opportunity}\$ \$\rightarrow \text{use of auxiliary aids and services}\$ \$\rightarrow \text{academic adjustments or accommodations}\$
What are the legal responsibilities of adult education programs?	Five administrative requirements of the ADA apply to of the responsibilities of adult education programs: \$\delta\$ designate a responsible employee \$\delta\$ provide notice \$\delta\$ establish a grievance procedure \$\delta\$ conduct a self-evaluation \$\delta\$ develop a transition plan
What is an accommodation?	An accommodation is a legally mandated change that creates an equitable opportunity for task completion or environmental access such as: \(\) adaptive tools \(\) assistive devices \(\) additional time for task completion \(\) oral or sign language interpreters \(\) readers \(\) taped, large print, or brailled text \(\) taped, typed or dictated answers \(\) private work area \(\) modification of existing equipment \(\) written instructions \(\) repeated instructions \(\) note takers \(\) calculators
What guidelines should be considered in selecting an accommodation?	Accommodations should: \$\delta\$ be based on individual needs \$\delta\$ allow the most integrated experience possible \$\delta\$ not compromise essential course or program requirements \$\delta\$ not pose a threat to personal or public safety \$\delta\$ not impose an undue financial or administrative burden on the program \$\delta\$ not be of a personal nature